

## FILED

JUN 2 9 2012

June 26, 2012





Cynthia T. Brown Chief of Section of Administration Office of Proceedings Surface Transportation Board 395 E Street, S.W. Washington, DC 20423-0001

232515

ENTERED Proceedings

Re:

City of Milwaukie v. Oregon Pacific Railroad Company

Docket No. FD35625

Petition for Declaratory Order Our File No. 49979-70698

RONALD G. GUERRA

Dear Ms. Brown:

Admitted In. Oregon

On behalf of the City of Milwaukie ("City"), I submit 10 copies of this Complaint for a Declaratory Ruling, plus supporting materials, along with a City check for the \$1400.00 filing fee.

The City requests that the Board waive the filing fee under 49 C.F.R. 1002.2(e)(1). The City is a local governmental entity authorized to request waiver of otherwise-applicable filing fees. In addition, waiver would serve the public interest. This case evaluates federal preemption in a case where a railroad is storing equipment and debris in a city street. The result of this case will clarify municipal authority to govern rights of way. The result will also clarify the legal premises for issues between the parties. Finally, the result may guide future cases involving other cities, or other roadways. The City believes such results will serve the public interest.

**Direct Dial** (503) 598-5540

E-mail ron guerra@jordanramis com

Thank you.

Sincerely,

Ronald G. Guerra

**Enclosures** 

City of Milwaukie (via e-mail) cc:

Richard Samuels (via US Mail)

FEE RECEIVED

232515

# BEFORE THE SURFACE TRANSPORTATION BOARD

Office of Proceedings

JUN 29 2012

Public Record

CITY OF MILWAUKIE v. OREGON PACIFIC RAILROAD COMPANY

Docket No. FD35625

Submitted by: Ronald G. Guerra JORDAN RAMIS PC Two Centerpointe Dr., 6<sup>th</sup> Fl. Lake Oswego, OR 97035

JUN 2 9 2012
SURFACE NEOARD
FRANSPORTATION BOARD



June 26, 2012

#### **BEFORE THE**

#### SURFACE TRANSPORTATION BOARD

CITY OF MILWAUKIE (Oregon),

Docket No. FD35625

Complainant,

٧.

OREGON PACIFIC RAILROAD COMPANY,

Defendant.

#### COMPLAINT FOR DECLARATORY RULING

#### REQUEST FOR DECLARATORY RULING

1.

The City of Milwaukie, pursuant to 49 U.S.C. §10501 and 40 C.F.R. Part 1104 et seq., submits to the Surface Transportation Board ("STB" or "Board") this request for a declaratory ruling that the City of Milwaukie's right under local ordinances to order a railroad to remove debris and objects from the City of Milwaukie's public roadways is not preempted by 49 U.S.C. §10101 et seq.

#### **IDENTITY OF THE PARTIES**

2.

Oregon Pacific Railroad Company ("OPRC") is a short-haul railroad transportation company authorized by STB to operate in Oregon. Part of OPRC's operations are conducted within the City of Milwaukie. OPRC has a train maintenance facility located at 9001 SE McBrod Avenue, Milwaukie, Clackamas County, Oregon 97222. This is the site of the property at issue herein. OPRC's principal place of business is located at 28800 S. Hwy 213, Molalla,

Clackamas County, Oregon 97038 and its mailing address is P.O. Box 22548, Portland, Oregon 97269. The president of OPRC is Richard Samuels.

3.

The City of Milwaukie is a municipal corporation of the State of Oregon (hereinafter "City"), with a street address of 10722 SE Main Street, Milwaukie, Clackamas County, Oregon 97222.

#### JURISDICTIONAL STATEMENT

4.

The City seeks a declaratory ruling that 49 U.S.C. § 10501(b) does not preempt local municipal ordinances Milwaukie Municipal Code ("MMC") 10.44.030 and MMC 8.04.120 as enforced against OPRC. STB has jurisdiction to interpret 49 U.S.C. § 10101 et seq. 49 U.S.C. § 10501(b); 5 U.S.C. § 554(e); 49 U.S.C. § 721(a).

#### **FACTS**

5.

OPRC's property on SE McBrod Avenue is bordered in parts by a tall chain-link fence. OPRC's property encompasses approximately .78 acre. The property within the fence and as described above is OPRC's property. The area outside the fence is part of the public right of way, owned by the City of Milwaukie. Declaration of Timothy Salyers, Ex. A (photos of train maintenance facility), Ex. B (map including OPRC's property); Ex. C (documents showing and describing the City's property).

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On the 9000 and 9100 blocks of SE McBrod Avenue, in the public right of way, OPRC has stored numerous rails, railroad ties, piles of gravel and other large items ("debris" or "items"). These items are on the City's property. Further, rubbish from the rock piles migrates onto the roadway. Salyers Dec. Exs. A-C.

7.

Leaving the right of way obstructed and leaving debris and other items, including rock debris or rubbish, in the right of way may constitute a serious risk and hazard to the general public using the right of way by impairing visibility, creating a potential accident hazard, and littering the public right of way with potentially dangerous debris and items. Salvers Dec. ¶¶ 4, 6, Ex. D (MMC sections 8.04.120 and 10.44.030); Rice Dec. ¶¶ 9-10. Leaving items in the roadway that are unexpected impairs traffic safety. Unexpected items in the roadway cause at least two driver responses that impair traffic safety. First, when drivers encounter an unexpected item, the discovery has an effect on driver attention. The driver's cognitive abilities are directed to the item to figure out what the item is. When the driver's thinking is involved in this exercise it temporarily reduces the ability of the driver to pay attention to other driving needs, such as maintaining proper speed, lane of travel, and presence of pedestrians. Second, under the natural fear of the unknown, a driver is prone to interpret an unexpected or unknown item as something to avoid, thus encountering an unexpected item may have the effect of causing a driver to veer away from the item, even if—upon reflection—the item is not dangerous. The more an unexpected item is perceived as a danger—due perhaps to its size, or even just its bizarreness the greater this avoidance reaction can be. Rice Dec. ¶ 9.

The debris and other items left by OPRC on McBrod Avenue are an example of unexpected items, impairing driver safety. The items pose a potential impaling threat to cars and bicycles, a tripping hazard for pedestrians, an interference for bicyclists and pedestrians, an interference to vehicle parking, a crash hazard for cars and bicyclists, a potential dangerous area for children, and a potential source of rubbish that moves into the road itself, causing braking and turning difficulties for cars and bicycles. Rice Dec. ¶ 10.

8.

Under its police power, the City has the right to protect the health and safety of the public. Salvers Dec. ¶¶ 5-6, Ex. D.

9.

By placing and leaving debris and items in the right of way, OPRC has violated Milwaukie Municipal Code Health and Safety regulation 8.04.120(A), which states:

No person may throw, dump, or deposit upon public or private property any injurious or offensive substance or any kind of rubbish, trash, debris, or refuse which would mar the appearance, create a stench, or detract from the cleanliness or safety of such property, or would be likely to injure an animal, vehicle, or person traveling upon a public way.

10.

By placing and leaving debris and items in the right of way, OPRC has violated Milwaukie Municipal Code Vehicles and Traffic regulation 10.44.030, which states:

Except as provided by this title or any other ordinance of the City, no person shall place, park, deposit, or leave upon any street or other public way, sidewalk, or curb any article or thing or material which in any way prevents, interrupts, or obstructs the free passage of pedestrian or vehicular traffic, or obstructs a driver's view of traffic or official traffic signs and signals. No person shall blockade or cause to be blockaded in any manner any street, sidewalk, or public way, except that a special permit may be obtained from the City Manager or designated appointee when the

blockage is determined to be temporary, for a lawful purpose, and will not lead to a breach of peace.

11.

On or about October 18, 2011, the City sent a letter to OPRC stating that the debris was not allowed on the public right of way and that OPRC was violating City ordinances

MMC 10.44.030 and MMC 8.04.120. Salvers Dec. ¶ 7, Ex. E.

12.

On November 1, 2011, the City issued Oregon Uniform Citation and Complaint Nos. 26151A and 26152A ("Citation") to OPRC for the ordinance violations listed above. Salyers Dec. ¶ 8, Ex. F.

13.

At a hearing on the Citation in the City Municipal Court on November 30, 2011, OPRC did not appear and the City moved the Court for an Order of Default and Default Judgment. The Court granted the City's motion and entered an Order of Default and a Default Judgment on the Citation against OPRC for \$48,000.00 plus \$200.00 in costs and assessments for a total default judgment of \$48,200.00. On December 1, 2011, the City's Municipal Court Clerk notified OPRC by mail of the entry of the default judgment, the amount of the judgment and that payment was due on or before January 3, 2012 to the court. Salvers Dec. ¶ 9, Ex. G.

14.

On December 7, 2011, the City again cited OPRC for continuing violation of the same ordinances in the Citation by issuing Oregon Uniform Citation and Complaint Nos. 26154A and 26155A ("Citation II"). A hearing date on Citation II was noticed for January 4, 2012, at 2:00 p.m. On December 15, 2011, OPRC submitted a letter to the City's Municipal Court stating that

OPRC was pleading not guilty to Citation II and requesting that the matter be set for trial. This matter is set for trial on July 23, 2012. Salvers Dec. ¶ 10, Exs. H and I.

15.

On or about December 27, 2011, OPRC sent a letter to the City's Municipal Court stating that "[m]unicipal interference with railroad operations is pre-empted by USC 10501(b); therefore, the City has no jurisdiction over these matter [sic] as they apply to Interstate Commerce." Salyers Dec. ¶ 11, Ex. I.

16.

The citations issued by the City and its attempts to require the railroad to remove the debris and items are attempts by the City to fairly enforce its Health and Safety and Vehicles and Traffic regulations.

17.

#### LEGAL ANALYSIS

The City's right to enforce the ordinances and keep its roadways clear to protect the public is not preempted by 49 U.S.C. 10501(b) because the enforcement of the ordinances is not related to the "rates, classifications, rules (including car service, interchange, and other operating rules), practices, routes, services, and facilities of such carriers[.]" The effect, if any, of the City's enforcement of the ordinances described above, on OPRC and the federal rules and laws regulating railroads and railways, is merely peripheral.

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STB is charged with the exclusive jurisdiction over "transportation by rail carriers." 49 U.S.C. § 10501(b). STB has jurisdiction over:

"(1) transportation by rail carriers, and the remedies provided in this part with respect to rates, classifications, rules (including car service, interchange, and other operating rules), practices, routes, services, and facilities of such carriers; and

"(2) the construction, acquisition, operation, abandonment, or discontinuance of spur, industrial, team, switching, or side tracks, or facilities, even if the tracks are located, or intended to be located, entirely in one State, is exclusive. Except as otherwise provided in this part, the remedies provided under this part with respect to the regulation of rail transportation are exclusive and preempt the remedies provided under Federal or State law."

Transportation includes:

"(A) a locomotive, car, vehicle, vessel, warehouse, wharf, pier, dock, yard, property, facility, instrumentality, or equipment of any kind related to the movement of passengers or property, or both, by rail, regardless of ownership or an agreement concerning use; and

"(B) services related to that movement, including receipt, delivery, elevation, transfer in transit, refrigeration, icing, ventilation, storage, handling, and interchange of passengers and property." 49 U.S.C. § 10102(9).

A "rail carrier" is "a person providing common carrier" railroad transportation for compensation, but does not include street, suburban, or interurban electric railways not operated as part of the general system of rail transportation. 49 U.S.C. § 10102(5).

The STB jurisdiction only preempts State or local jurisdiction when State or local laws attempt to regulate, manage or govern rail transportation. *Florida East Coast Ry. v. City of West Palm Beach*, 266 F.3d 1324, 1331 (11th Cir. 2001) (citations omitted.). State and local laws that

have a "more remote or incidental effect on rail transportation[]" are not preempted. *Id. See*H.R. Rep. 104-422, *reprinted in* 1995 U.S.C.C.A.N. 850, 852 (STB jurisdiction does not preempt

State and Federal law generally).

Local safety, fire, health, plumbing, or construction regulations will only rarely interfere with a railroad's operations. Village of Ridgefield Park v. New York, Susquehanna & Western Ry. Corp., 163 N.J. 446, 750 A.2d 57, 66 (N.J. Sup. Ct. 2000). Only "unreasonable" burdens on interstate commerce are superseded. Where the activity regulated is only a peripheral concern of federal law, it is not preempted. Cities of Auburn and Kent, WA—Petition for Declaratory Order—Burlington Northern Railroad Company—Stampede Pass Line, STB Finance Docket No. 33200, p. 8 (July 2, 1997) (Cities of Auburn and Kent) (state or local entity can fine or penalize railroad for dumping waste and can require railroad to bear cost of disposing of waste).

In Cities of Auburn and Kent, the STB stated:

Moreover, as explained in *King County* and the Secretary's informal opinion, not all state and local regulations that affect interstate commerce are preempted. A key element in the preemption doctrine is the notion that only "unreasonable" burdens, *i.e.*, those that "conflict with" Federal regulation, "interfere with" Federal authority, or "unreasonably burden" interstate commerce, are superseded. The courts generally presume that Congress does not lightly preempt state law. . . . Also, preemption does not deprive the states of the "power to regulate where the activity regulated [is] a merely peripheral concern" of Federal law.

At the same time, we agree with the Secretary's informal opinion that there are areas with respect to railroad activity that are reasonably within the local authorities' jurisdiction under the Constitution. For example, even in cases where we approve a construction or abandonment project, a local law prohibiting the railroad from dumping excavated earth into local waterways would appear to be a reasonable exercise of local police power. Similarly, as noted by the Secretary, a state or local government could issue citations or seek damages if harmful substances were discharged during a railroad construction or upgrading project.

A railroad that violated a local ordinance involving the dumping of waste could be fined or penalized for dumping by the state or local entity. The railroad also could be required to bear the cost of disposing of the waste from the construction in a way that did not harm the health or well being of the local community. We know of no court or agency ruling that such a requirement would constitute an unreasonable burden on, or interfere with, interstate commerce. Therefore, such requirements are not preempted.

Cities of Auburn and Kent, p. 8-10 (emphasis added).

Under Cities of Auburn and Kent, the City can fine and penalize OPRC's dumping of materials on City property. The materials in question appear to consist of track parts: rails, ties, and gravel, perhaps for ballast. The presence of these materials in the right-of-way makes the street less useful and, in fact, increases danger to the motoring public by distracting drivers from the task of operating vehicles. Enforcement of the ordinances in question are not directed at OPRC's rates, classifications, rules, practices, routes, services or facilities, or other Federal interest, because nothing about the City's enforcement affects OPRC's ability to own or use such items in the City of Milwaukie: the railroad simply cannot store or leave the items in the public right-of-way.

Even assuming that the items are valuable railroad property, that characteristic changes when the items are placed in the street. What may have been useful rail now becomes a hazard, and nothing about Federal law requires the City to tolerate such a hazard. Indeed, if such items reach the street—as the gravel appears to have done on its own, and as could happen with the Jersey barriers or other items if jarred or fragmented by a vehicle collision—the items or their fragments can create hazardous conditions, as items driven over may bounce or fly and hit windshields, bicyclists, or pedestrians. Eventually, these items disperse when driven over by cars, thus the items become nothing more than rubbish.

The City is enforcing the ordinances for safety reasons because leaving the right-of-way obstructed or leaving and scattering rubbish and composting on the right of way could present a serious risk or hazard to the general public as they use or navigate SE McBrod Avenue. *See* Rice Dec. ¶¶ 9-11. MMC 8.04.120 and 10.44.030 are ordinances of general applicability to any person or entity within the City. They are not directed at or limited to railroads operating within the City and are not directed to OPRC's use of its own property. The enforcement, via fines, penalties, or seeking OPRC's removal of the debris, rubbish in the road, and other items, does not affect the railway lines. The applicability of the ordinances to the railroad and any impact on federal railway laws is peripheral, at most. Neither the ordinance requirements nor the enforcement actions taken do or could significantly burden interstate commerce.

#### RELIEF REQUESTED

19.

For the reasons stated above, the City requests that the Board find 1) that the City's enforcement of the ordinances is for the purpose of protecting the public and ensuring their health and safety; 2) that the City's enforcement does not unreasonably burden interstate commerce; 3) that the actions taken by the City to enforce its ordinances, by imposing fines and penalties or requiring removal of the debris, rubbish, and other items, are fair; 4) that the City's enforcement of the ordinances is peripheral to or of no effect on the railroad's activities that are governed by STB and federal rules and laws; and 5) that the City's use of its police power to abate obstruction of traffic and the scattering of rubbish and other items on or near a city street and the public right of way is not preempted by federal laws regulating railroads and rail carriers under 49 U.S.C. § 10101 et seq.

The City requests that the Board declare that the municipal ordinances MMC 10.44.030 and MMC 8.04.120 and the City's enforcement of these ordinances are not preempted by 49 U.S.C. 10501(b) or STB/ICCTA laws and rules, and, therefore, the City may enforce these ordinances against OPRC without violating federal railway laws.

Dated this 26<sup>th</sup> day of June 2012.

JORDAN RAMIS PC

Attorneys for Complainant City of

Milwaukie

By

Ronald G. Guerra, OSB # 943272 ron.guerra@jordanramis.com

Trial Attorney: Ronald G. Guerra, OSB # 943272

#### **CERTIFICATE OF SERVICE**

I hereby certify that on the date shown below, I served a true and correct copy of the foregoing *Complaint for Declaratory Ruling* on:

Richard Samuels Oregon Pacific Railroad Company 9001 SE McBrod Ave Milwaukie OR 97222 Facsimile: (503) 659-6546

X	by first class mail, postage prepaid.		
	by hand delivery.		
	by facsimile transmission.		
	by facsimile transmission and first class mail, postage prepaid.		
	by electronic transmission and first class mail, postage prepaid.		
	DATED: June 26, 2012.		
	Ronald G. Guerra, OSB # 943272 Attorney for Complainant City of		

Milwaukie

49979-70698 461803\_2 DOCX/DRF 6/26 2012

232515

#### **BEFORE THE**

#### SURFACE TRANSPORTATION BOARD

CITY OF MILWAUKIE (Oregon),

Docket No. FD35625

Complainant,

v.

OREGON PACIFIC RAILROAD COMPANY,

Defendant.

#### **DECLARATION OF JASON RICE**

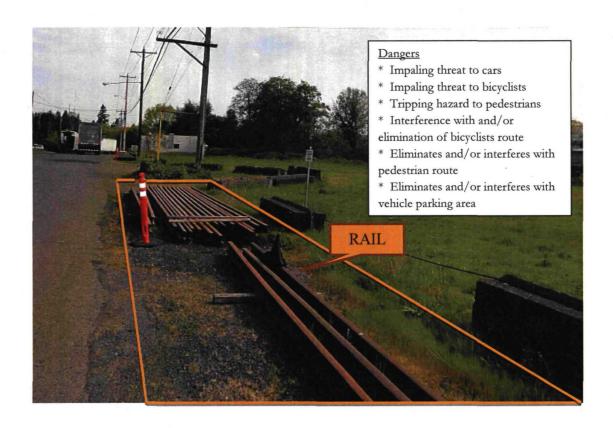
I, Jason Rice, hereby declare:

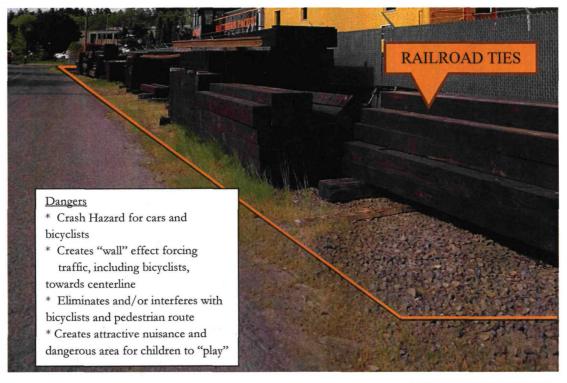
- 1. I make this declaration based upon my personal knowledge, and I am competent to testify to the matters stated in this declaration. I make this declaration in support of Complainant City of Milwaukie's *Complaint for Declaratory Ruling*. I am a civil engineer for the City of Milwaukie, Oregon and have held my present position since July 2010.
- 2. I have a B. S. in Forestry Engineering, which I obtained at Oregon State
  University. I took an additional transportation-focused course at Portland State University. I am
  a registered civil engineer in the State of Oregon; my engineering stamp number is 74479PE. I
  am also a certified general inspector for the Oregon Department of Transportation, certification
  number 48812. I am a member of the American Public Works Association.
- 3. My job is a professional engineering position in which I serve as a project manager and provide technical assistance to the Engineering Director for the City of Milwaukie.
- 4. As part of my daily work, I review and advise others regarding traffic safety issues, including clear vision issues for roadways and application of relevant city code requirements for right of ways. I am also responsible for reviewing plan sets for development projects and reviewing traffic studies.

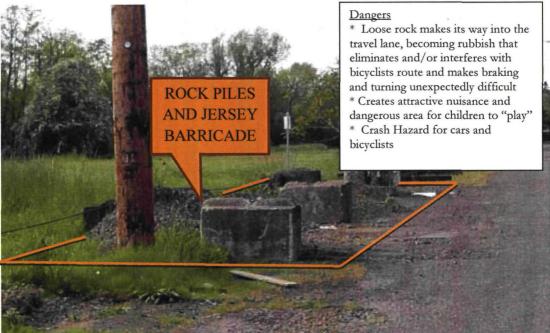
- 5. From my education and experience, I know that when designing a new roadway and, in turn its roadside spaces, or evaluating an existing roadway, engineers consult a manual titled the Roadside Design Guide ("Guide"). This document is nationally recognized, as it was created by the American Association of State Highway and Transportation Officials (AASHTO) under the advice of the Federal Highway Administration (FHA), Transportation Research Board (TRB) and the National Cooperative Highway Research Program (NCHRP). Currently this document is in its 3rd edition (2006).
- 6. The intent of the Guide "is to present the concepts of roadside safety to the designer in such a way that the most practical, appropriate, and beneficial roadside design can be accomplished for each project." AASHTO, Roadside Design Guide, AASHTO, Washington, D.C., 2006, p. 1-1.
- 7. The Guide also contains a safety statistic that directly relates to the presence of materials on the road in this case. According to the Guide, "About thirty percent, or almost one in every three fatalities, are the result of a single vehicle run-off-the-road crash. These figures mean that the road side environment comes into play in a very significant percentage of fatal and serious injury crashes." AASHTO, Roadside Design Guide, AASHTO, Washington, D.C., 2006, p. 1-1.
- 8. Drivers expect certain items within the roadway, including but not limited to utility poles, sign supports, guard rails, and barricades. The Guide supplies a process for safely placing such items in the roadway, which are present in the road for purposes of safety and providing basic services to motorists.
- 9. In my opinion, there is a difference in motorist perception and reaction to items they expect in the roadway, such as the items described in paragraph 7, above, and items that are

unexpected. The difference is that unexpected items cause at least two driver responses that impair traffic safety. First, when drivers encounter an unexpected item, the discovery has an effect on driver attention. The driver's cognitive abilities are directed to the item to figure out what the item is. When the driver's thinking is involved in this exercise it temporarily reduces the ability of the driver to pay attention to other driving needs, such as maintaining proper speed, lane of travel, and presence of pedestrians. Second, under the natural fear of the unknown, a driver is prone to interpret an unexpected or unknown item as something to avoid, thus encountering an unexpected item may have the effect of causing a driver to veer away from the item, even if—upon reflection—the item is not dangerous. The more an unexpected item is perceived as a danger—due perhaps to its size, or even just its bizarreness—the greater this avoidance reaction can be.

10. On May 8, 2012, I visited the portions of McBrod Avenue on which the City wishes to enforce its Ordinances involving the defendant. I have attached images taken during my visit of each of the items I believe is described as "unexpected," along with potential dangers posed by each obstruction:







11. It is my opinion as the City of Milwaukie's Civil Engineer that the material depicted above should be immediately removed to provide the highest level of safety possible for the public use on McBrod Avenue.

I, Jason Rice, DECLARE UNDER PENALTY OF PERJURY THAT THE FOREGOING IS TRUE AND CORRECT. FURTHER, I CERTIFY THAT I AM QUALIFIED AND AUTHORIZED TO FILE THIS DECLARATION ON JUNE 18, 2012.

By:

Jason Rice

Transportation Engineer City of Milwaukie

#### **CERTIFICATE OF SERVICE**

I hereby certify that on the date shown below, I served a true and correct copy of the foregoing Declaration of Jason Rice in Support of the City of Milwaukie's *Complaint for Declaratory Ruling* on:

Richard Samuels Oregon Pacific Railroad Company 9001 SE McBrod Ave Milwaukie OR 97222 Facsimile: (503) 659-6546

X	by first class mail, postage prepaid.		
	by hand delivery.		
	by facsimile transmission.		
	by facsimile transmission and first class mail, postage prepaid.  by electronic transmission and first class mail, postage prepaid.		
	DATED: June 26, 2012.		
	Ronald G. Guerra, OSB # 943272 Attorney for Complainant City of Milwaukie		

232515

#### **BEFORE THE**

#### SURFACE TRANSPORTATION BOARD

CITY OF MILWAUKIE,	Docket No. FD35625
Complainant,	
v.	
OREGON PACIFIC RAILROAD COMPANY,	
Defendant.	

#### **DECLARATION OF TIMOTHY SALYERS**

- I, Timothy Salyers, hereby declare:
- 1. I make this declaration based upon my personal knowledge, and I am competent to testify to the matters stated in this declaration. I make this declaration in support of Complainant the City of Milwaukie's *Complaint for Declaratory Ruling*. I am the Code Compliance Coordinator for the City of Milwaukie.
- 2. Oregon Pacific Railroad Company's ("OPRC") property on SE McBrod Avenue is bordered in parts by a tall chain-link fence. OPRC's property encompasses approximately 0.78 acre. The property within the fence and identifiable on Exhibit B as .78 acres is OPRC's property. Attached hereto as Exhibit A are true and correct copies of photographs of OPRC's train maintenance facility. Attached hereto as Exhibit B is a map including OPRC's property.
- 3. The area outside the fence, identified as SE McBrod Avenue, is part of the public right of way, owned by the City of Milwaukie ("City"). Attached hereto as Exhibit C are true and correct copies of documents showing the City's ownership of SE McBrod Avenue.

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- 4. On the 9000 and 9100 blocks of SE McBrod Avenue, in the public right of way,
  OPRC has stored or left numerous rails, railroad ties, piles of gravel and other large items
  ("debris" or "items"). These items are on the City's property. Further, rubbish from the rock
  piles migrates onto the roadway. See Exhibit A, which shows these items on the City's property.
- 5. Leaving the right of way obstructed or leaving debris or other items, including rock debris or rubbish, in the right of way creates a serious risk and hazard to the general public using the right of way.
- 6. Under its police power, the City has the right to protect the health and safety of the public.
- 7. True and correct copies of Milwaukie Municipal Code Health and Safety regulation 8.04.120(A) and Vehicles and Traffic regulation 10.44.030 are attached hereto as Exhibit D.
- 8. On or about October 18, 2011, the City sent a letter to OPRC that the debris was not allowed on the public right of way and that OPRC was violating City ordinances MMC 10.44.030 (obstruction of traffic) and MMC 8.04.120 (scattering rubbish and composting). A true and correct copy of the letter is attached hereto as Exhibit E.
- 9. On November 1, 2011, the City issued Oregon Uniform Citation and Complaint Nos. 26151A and 26152A ("Citation"). True and correct copies of the citations are attached hereto as Exhibit F.
- 10. At a hearing on the Citation in the City Municipal Court on November 30, 2011, OPRC did not appear and the City moved the Court for an Order of Default and Default Judgment. The Court granted the City's motion and entered an Order of Default and a Default Judgment on the Citation against OPRC for \$48,000.00 plus \$200.00 in costs and assessments

for a total default judgment of \$48,200.00. On December 1, 2011, the City's Municipal Court Clerk notified OPRC by mail of the entry of the default judgment, the amount of the judgment and that payment was due on or before January 3, 2012 to the court. True and correct copies of the hearing documents, default order and default judgment, and the City's letter to OPRC regarding the default judgment are attached hereto as Exhibit G.

- 11. On December 7, 2011, the City again cited OPRC for continuing violation of the same ordinances in the Citation by issuing Oregon Uniform Citation and Complaint Nos.

  26154A and 26155A ("Citation II"). A hearing date on Citation II was noticed for January 4,

  2012, at 2:00 p.m. On December 15, 2011, OPRC submitted a letter to the City's Municipal

  Court stating that OPRC was pleading not guilty to Citation II and requesting that the matter be set for trial. This matter has been set for trial on July 25, 2012. True and correct copies of the citation and notice of hearing are attached hereto as Exhibit H. A true and correct copy of OPRC's December 15, 2011 letter is attached hereto as Exhibit I.
- 12. On or about December 27, 2011, OPRC sent a letter to the City's Municipal Court stating that "[m]unicipal interference with railroad operations is pre-empted by USC 10501(b); therefore, the City has no jurisdiction over these matter [sic] as they apply to Interstate Commerce." Exhibit I.
- I, Timothy Salyers, DECLARE UNDER PENALTY OF PERJURY THAT THE

  FOREGOING IS TRUE AND CORRECT. FURTHER, I CERTIFY THAT I AM QUALIFIED

  AND AUTHORIZED TO FILE THIS DECLARATION ON JUNE 20, 2012.

By: Timothy Salyers
Code Compliance Coordinator,
City of Milwaukie

Group A
Citation 26151A (Failed to appear)

Pictures 10/9/2011





Pictures 11/1/2011



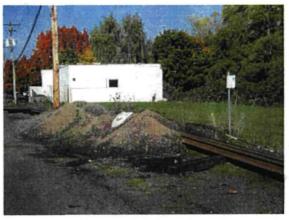




Exhibit A Page 2 of 13

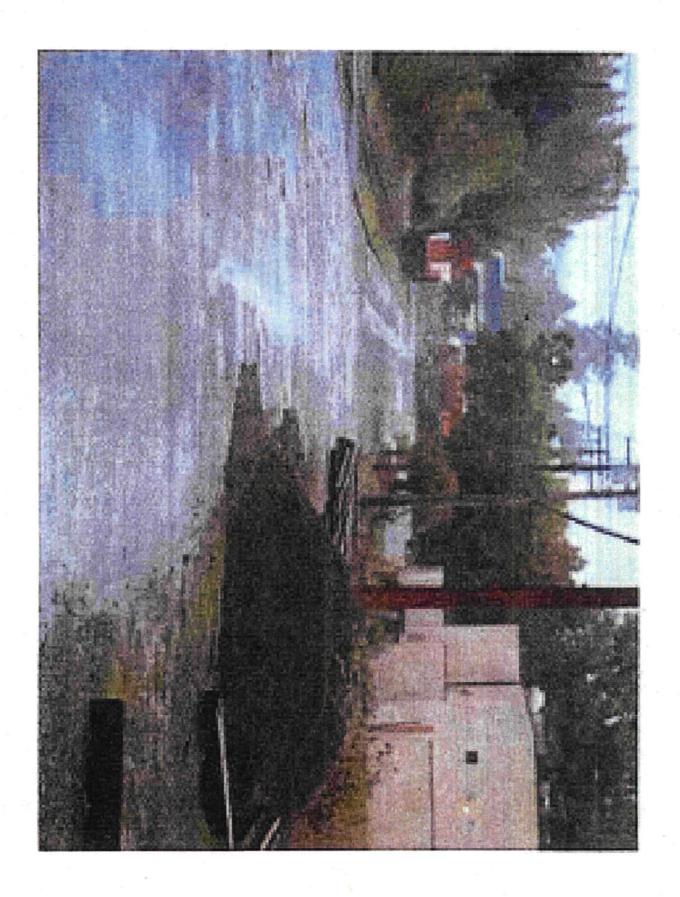


Exhibit A Page 3 of 13

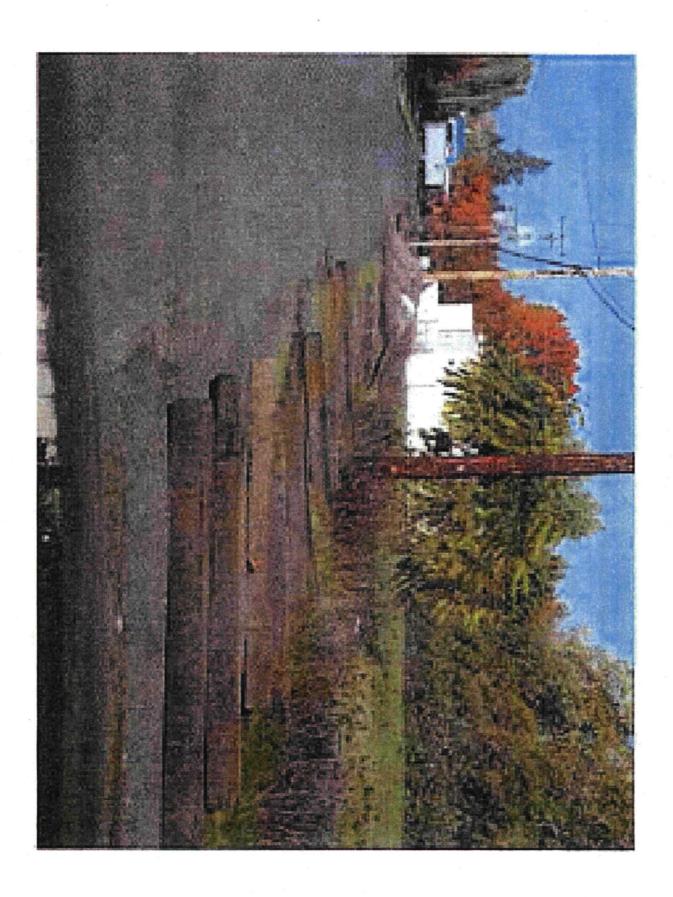


Exhibit A Page 4 of 13

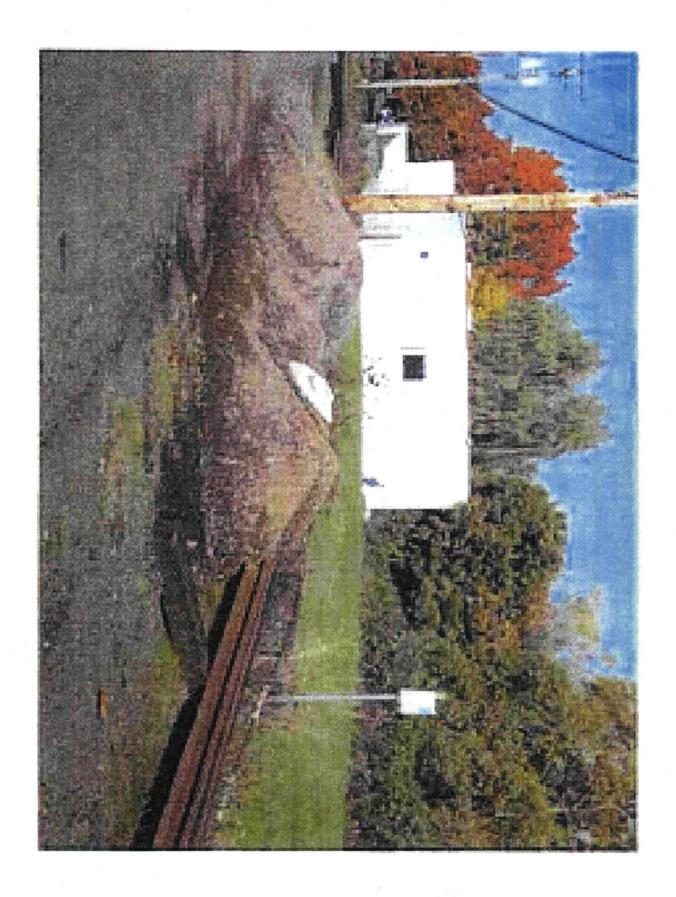


Exhibit A Page 5 of 13

Group A
Citation 26154A (pending)

Pictures 12/6/2011





Group B
Citation 26155A (pending)

Pictures 12/6/2011







Exhibit A Page 7 of 13



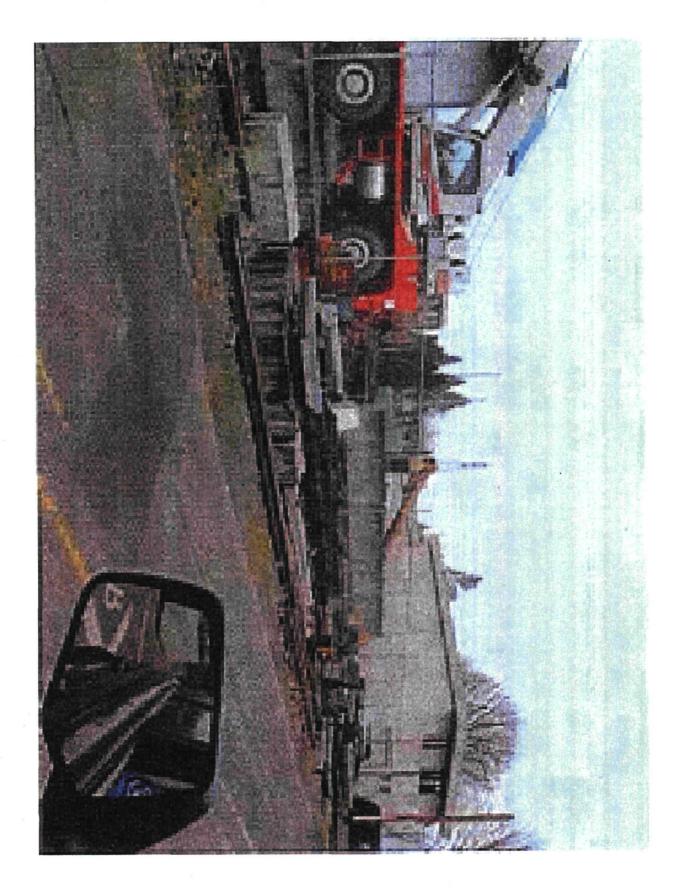
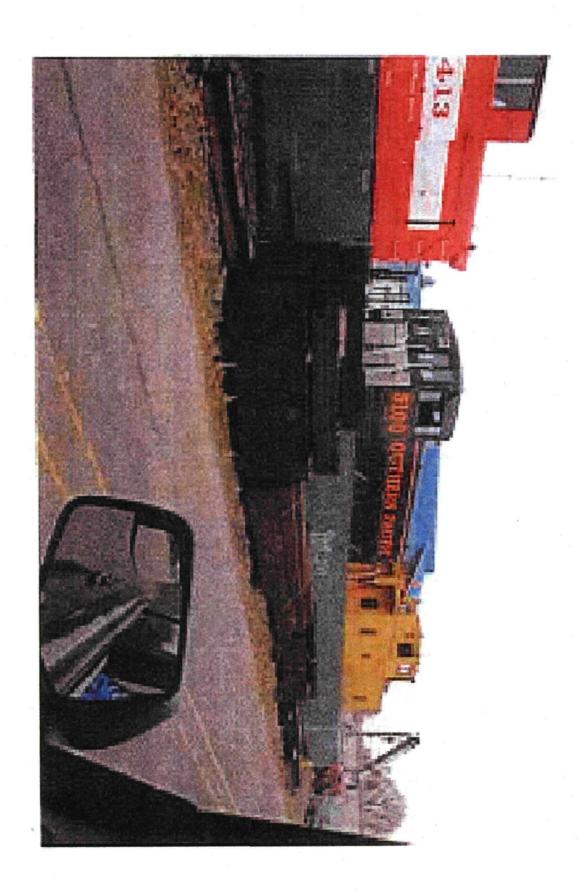


Exhibit A Page 9 of 13

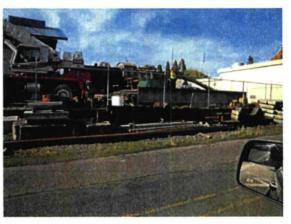


Group B

### Citation 26152A (Failed to appear)

Pictures 11/1/2011





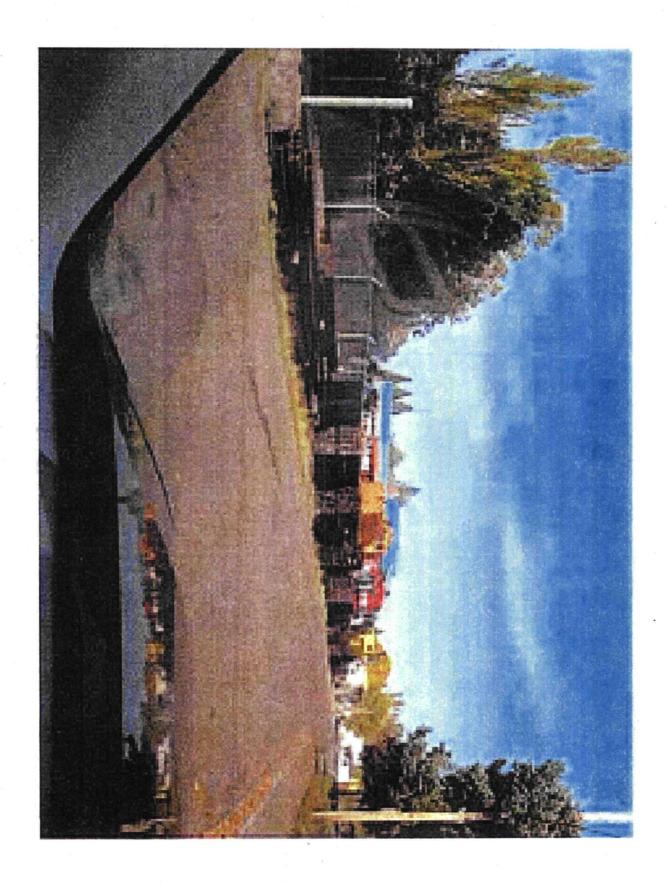


Exhibit A Page 12 of 13

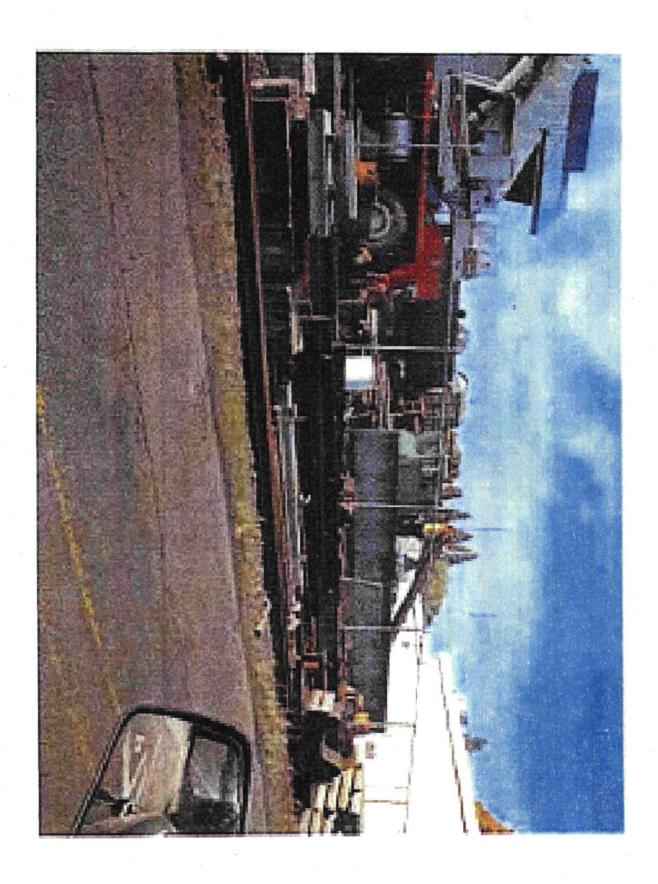
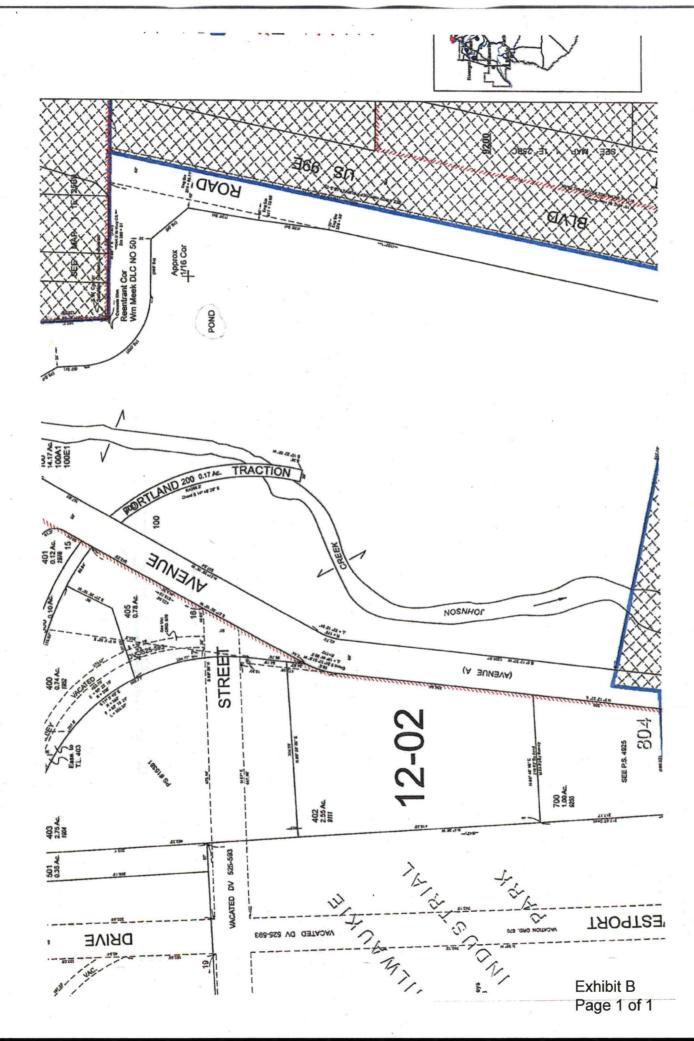


Exhibit A Page 13 of 13



# 15512

#### RESOLUTION NUMBER 4-1955

BL II RELOLVED that the name of that area lying within the northerly part of the City of Milwankie, Oregon, and comprising a part of the Amadeck and wife D.L.C. which area has heretofere been commonly known and described as "Kellogg Park" BE AND THE SAME IS MARREST CHANGED FROM "KELLOGG PARK"

TO "MILEAUXIE INDUSTRIAL PLAK"

BE IT FURTHER RESOLVED that notice and copies of this resolution be furnished to the County Surveyor of Clackenes County, Oregon and other State and County officials to the end that any public record, and particularly that record of the dedication of streets within said area may be altered so as to conform to the change of name affected by this resolution.

STATE OF URECON

County of Clackenes)

I, MLEN METTY, the duly appointed Recorder of the City of Milwaukie Oregon, hereby certify that the foregoing Resolution Number 4-1955 was passed by the Council of the City of Milwaukie at their regular meeting of August 22, 1955.

Ellen Martin

DATED THIS 20th DAY OF SEPTEMBER, 1955

SEAL DOCUMENT 155/2 RECORDED SEP 30 1955 9:53 A M-GLY H. PACE COUNTY CLERK

Resolution 11-4-1955 Changin! Home of Kenny: Fark to Milwoukie Industria: Park. STATE OF OREGON, County of Clacksman, of seld County at . 1955 SEP 30 AM 9 53 VOL 501. PAGE 738

# DWNERSHIP CERTIFICATE

Delivered to you by Clarkames County Surveyor on 01-19-2012

K. NOW ALL MEN BY THESE PRESENTS, THAT THE UNITED STATES OF AMERICA, ACTING BY AND THEOUGH THE PUBLIC HOUSING ADMINISTRATION IS THE OWNER OF THE FOLLOWING DESCRIBED LAND SMARLO IN THE CITY OF MILWANGEL, CLACKAMAS COUNTY, OREGON

A PART O" THE WILLIAM MEEK DOUATION LAND CLAIM HO SC III T.I D. B.L. OF THEW M., CLACKAMAS GOUNTY, OREGOW, DOUNDED AND DESCRIBED AS FOLLOWS, TO-WIT: BLGIMNING AT THE INTRESECTION OF THE LASTERLY BOUNDARY OF THE LAST PARTLAND-OREGON CITY HIGHMAY WITH THE MOUNDARY

PAGE TWO OF TWO.

KELOGG PARK MINABILITY JAMES 191 MILWAUKIE, ORE.

DEDICATION OF STREETS

OF THE WILLIAM MEER DOWNTOOL LAND GLAIM NA 50, IN SECTION 25, I (S. B. I. E. OF THE W.M., WHICH POUT BLAZS HOUTH 66" OF LOST 396.20 FLET DISTAIT FROM THE RE-ENTRANT CORVER OF SHIP SHAFF WOOT CAST TRACING THE NORTH BOUNDARY OF THE WILLIAM MERE DOMATION LAND CLINIC, A

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A PART OF THE WILLIAM MEEK DONATION LAND CLAIM NA 50 IN TOWNSHIP I SOUTH RANGE I EAST OF THE WILLAMETTE MERIDIAN.

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PUBLIC HOUSING ADMINISTRATION

FIELD OFFICE DIRECTOR

UNITED STATES OF AMERICA

ACTING OF AND THROUGH

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APPROVED R. C. A. L. WASHING COMM. MILWAUSER PARABUS COMM.

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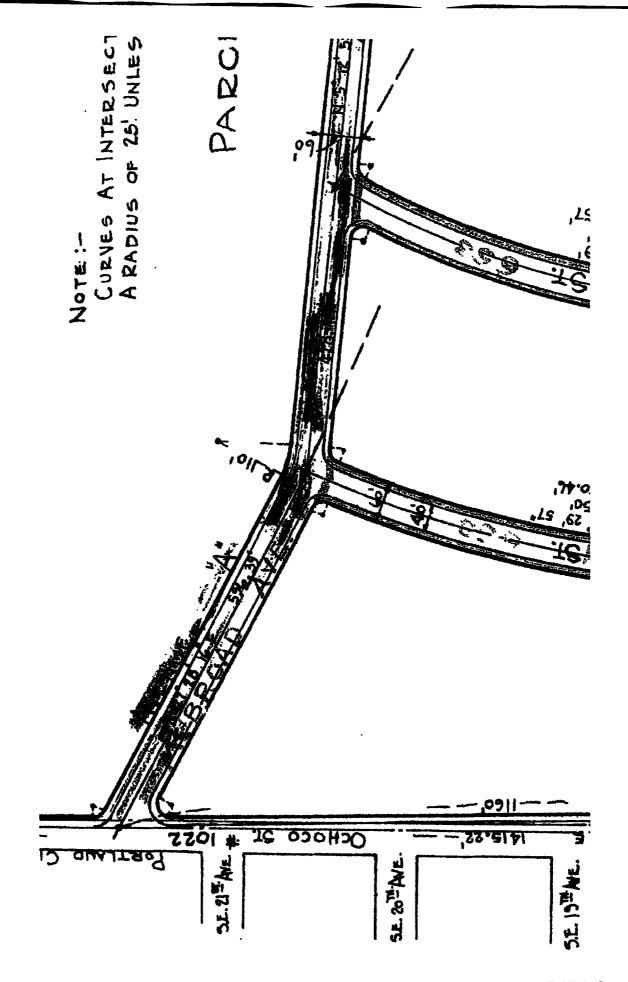
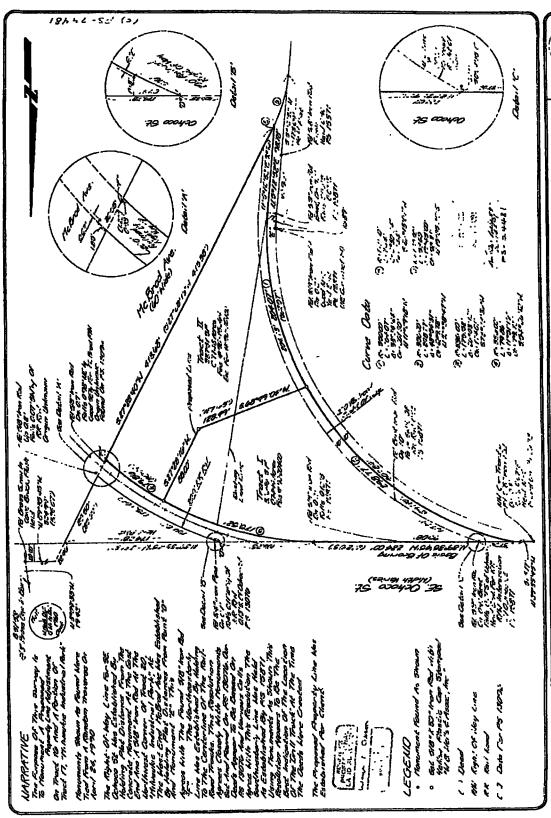


Exhibit C Page 4 of 9



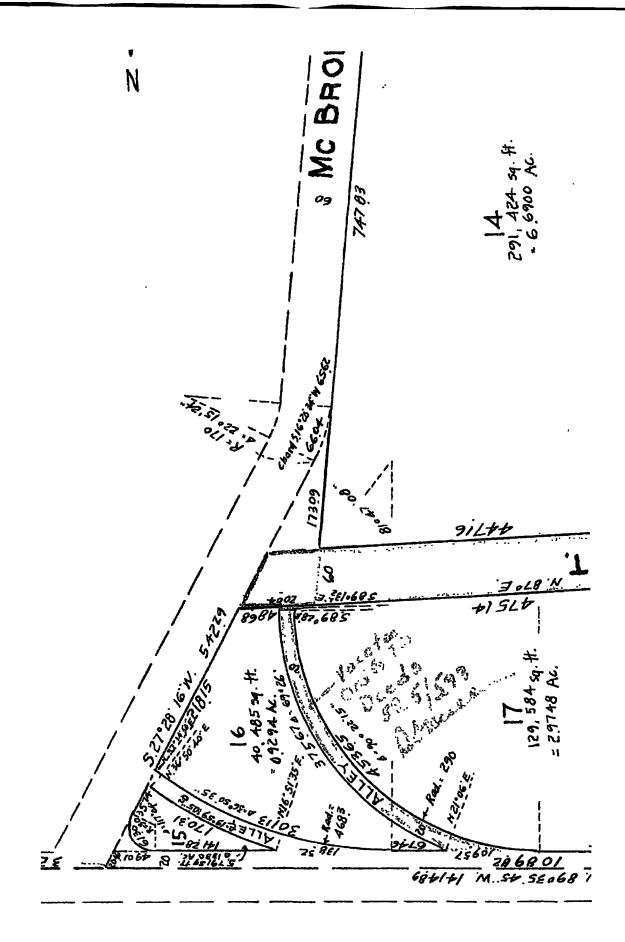
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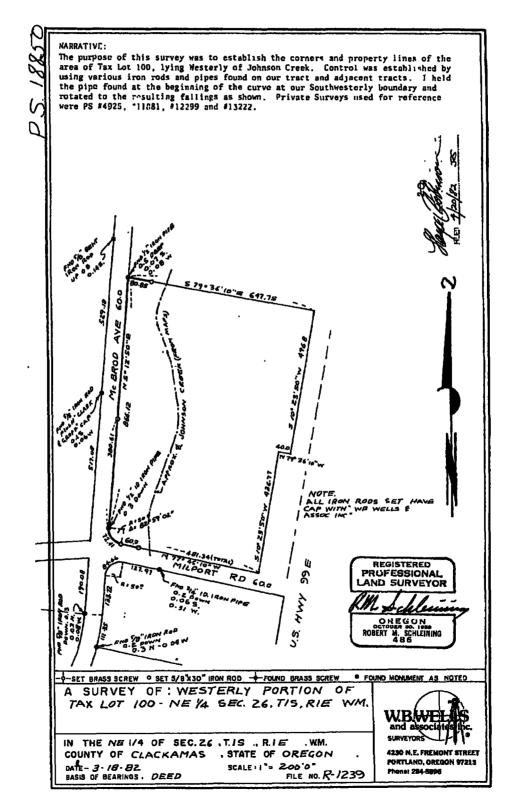
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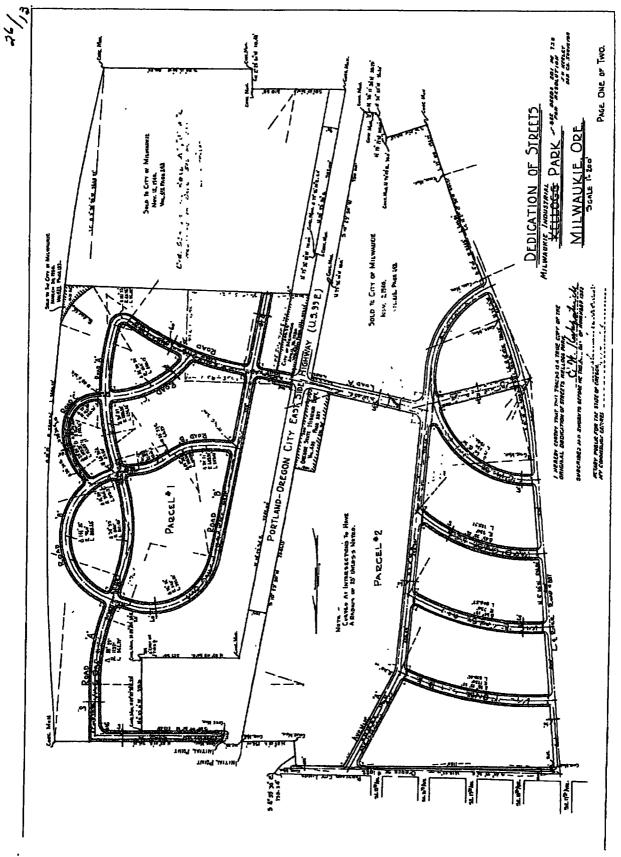
PROPERTY LINE ADJUSTMENT



8C7







Milwaukie Municipal Code

Up Previous Next Main Search Print No Frames

TITLE 8 HEALTH AND SAFETY CHAPTER 8.04 NUISANCES

#### 8.04.120 SCATTERING RUBBISH AND COMPOSTING

- A. No person may throw, dump, or deposit upon public or private property any injurious or offensive substance or any kind of rubbish, trash, debris, or refuse which would mar the appearance, create a stench, or detract from the cleanliness or safety of such property, or would be likely to injure an animal, vehicle, or person traveling upon a public way.
- B. No person may compost materials which either cause offensive odors, or create a health hazard, or are capable of attracting or providing food for potential disease carriers such as birds, rodents, flies, or other vectors. (Ord. 1758 § 7, 1994: Ord. 1028 § 11, 1964)

Milwaukie Municipal Code

Up Previous Next Main Search Print No Frames

TITLE 10 VEHICLES AND TRAFFIC
CHAPTER 10.44 MISCELLANEOUS REGULATIONS

#### 10.44.030 OBSTRUCTION OF TRAFFIC

Except as provided by this title or any other ordinance of the City, no person shall place, park, deposit, or leave upon any street or other public way, sidewalk, or curb any article or thing or material which in any way prevents, interrupts, or obstructs the free passage of pedestrian or vehicular traffic, or obstructs a driver's view of traffic or official traffic signs and signals. No person shall blockade or cause to be blockaded in any manner any street, sidewalk, or public way, except that a special permit may be obtained from the City Manager or designated appointee when the blockage is determined to be temporary, for a lawful purpose, and will not lead to a breach of peace. (Ord. 1360 § 8(3), 1977)



October 18, 2011

Oregon Pacific Railroad Co. Attn: Kelly S. Anable P.O. Box 22548 Portland, OR 97269

**SUBJECT:** Ordinance Violations – 8.04.120 & 10.44.030 SITE ADDRESS: 9001 SE McBrod Ave, Milwaukie OR 97222

Kelly S. Anable:

It has come to our attention that there is a violation occurring on the property you own at the above site address. Specifically, the numerous rails, railroad ties, piles of gravel and other large items are being stored in the public right-of-way on SE McBrod Ave are in violation of our Municipal code.

It is the City's policy to provide you with the opportunity to correct these problems before we pursue formal enforcement actions. Please carefully note the following information regarding this matter:

#### Section 8.04.120 Scattering rubbish and composting.

A. No person may throw, dump or deposit upon public or private property any injurious or offensive substance or any kind of rubbish, trash, debris or refuse which would mar the appearance, create a stench or detract from the cleanliness or safety of such property, or would be likely to injure an animal, vehicle or person traveling upon a public way.

### Section 10.44.030 Obstruction of Traffic

Except as provided by this title or any other ordinance of the City, no person shall place, park, deposit, or leave upon any street or other public way, sidewalk, or curb any article or thing or material which in any way prevents, interrupts, or obstructs the free passage of pedestrian or vehicular traffic, or obstructs a driver's view of traffic or official traffic signs and signals. No person shall blockade or cause to be blockaded in any manner any street, sidewalk, or public way, except that a special permit may be obtained from the City Manager or designated appointee when the blockage is determined to be temporary, for a lawful purpose, and will not lead to a breach of peace.

If compliance is not met a citation may be issued, which would require a court appearance and a possible fine of \$500 per day per violation. No extensions will be given.

To prevent further enforcement action please complete the following no later than **October 28, 2011:** 

• Remove all items from the right-of-way.

Thank you for your cooperation. We appreciate your help in keeping Milwaukie clean and livable. This property will be reevaluated for your voluntary compliance by the above-mentioned date. Please contact me if you have any questions or if I can offer you any assistance regarding this matter.

Sincerely,

Tim Salyers Code Enforcement Officer 503-786-7409 salyerst@ci.milwaukie.or.us

cc: File

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Page 1 of 2

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# IN THE MUNICIPAL COURT FOR THE CITY OF MILWAUKIE COUNTY OF CLACKAMAS, STATE OF OREGON City of Milwaukie, Case No.: 26151A & 26152A Plaintiff, MOTION, AFFIDAVIT AND ORDER OF Vs. Oregon Pacific Railroad Company **DEFAULT JUDGMENT** Defendant COMES NOW, Plaintiff, by and through its officer, Tim Salvers, and moves the Court for an Order of Default and Judgment based upon the following Affidavit and on the defendant's failure to appear in Court on the 30th day of November, 2011. Officer

## 1 **AFFIDAVIT** 2 STATE OF OREGON) 3 County of Clackamas) ss. 4 City of Milwaukie) 5 I, Tim Salvers, being first duly sworn, depose and say: 6 I am a code enforcement officer employed by the City of Milwaukie. Defendant was notified of the violation(s) set forth in the charging instrument on the 10th day of November, 7 8 20<u>11</u>. 9 in person (or) 10 X by first class mail, postage prepaid at the following address: 11 PO Box 22548, Portland, OR 97269—Certified Mail 7010 1060 0000 3708 2456 12 13 The defendant was notified to appear in Milwaukie Municipal Court on said complaint on 14 the 30th day of November, 2011, at 8:00 o'clock a.m., said notice being served 15 in person (or) 16 X by first class mail, postage prepaid at the following address: 17 PO Box 22548, Portland, OR 97269-Certified Mail 7010 1060 0000 3708 2456 and 18 defendant failed to appear. 19 20 Based on the failure to appear, Plaintiff asks for a default judgment to be entered, taking 21 the charges in the complaint as true. 22 Dated this 30th day of November, 2011. 23 24 25 26 Subscribed and sworn to before me this 30 day of Wovernber, 2011 27 28 29 My commission expires Oan:8,2013 30 County of <u>Clackarnas</u> 31 State of <u>Ovegon</u> 32

ORDER Defendant was ordered to appear in court on the charges of: 26151A-1 - 8.04.120A Scattering Rubbish and Composting б 26151A-2 - 10.44.030 Obstruction of Traffic 26152A-1 - 8.04.120A Scattering Rubbish and Composting 26152A-2 - 10.44.030 Obstruction of Traffic Based upon the above motion and affidavit, and defendant's failure to appear in Court, IT IS HEREBY ORDERED Defendant's default to be entered of record, IT IS FURTHER ORDERED Plaintiff shall have judgment against defendant herein in the sum of \$48,000.00 plus costs and assessments \$200.00. Total Due: \$ 48,200.00 Dated this 3() day of Movements, 20 1/. Municipal Court Judge 



**December 1, 2011** 

Oregon Pacific Railroad Company PO Box 22548 Portland, OR 97269

RE: Citation # 26151A-01, Scattering Rubbish & Composting

26151A-02, Obstruction of Traffic

26152A-01, Scattering Rubbish & Composting

26152B-02, Obstruction of Traffic

The Judge has entered a default judgment on the above mentioned violations. Due to your failure to appear at your appointed court date and time the following fine and assessments have been imposed.

FINE \$48,000.00 ABATEMENT FEE \$ 200.00

The total of fines is \$48,200.00 that is due to the court by January 3, 2011. Please note if payment in full are not received by the time frame given, it will result in further action.

Please note that delinquent accounts will be sent to a collection agency for further action. Under HB 2055 ORS 293,231, the court does give the collection agency authority to collect up to 25% interest on the courts behalf. Also, the court can pursue other judgment enforcement options of collecting this fine.

If you have any questions, please contact the court staff.

Sincerely,

Carla Bantz Court Clerk

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recid 12/29/11

# OREGON PACIFIC RAILROAD P.O. Box 22548 Portland, Oregon 97269

Phone 503-659-5452 Fax 503-659-6546

> December 15, 2011 December 27, 2011

CITY OF MILWAUKIE-Municipal Court 10722 S. E. Main Milwaukie, OR 97222

j.

To the court:

Re:

Citation 26154A

Via Hand Delivery

26155A

Certified Mail 7010 2780 0001 7556 5921

To the above citations, defendant pleads NOT Guilty; please set for trial.

Re:

Citations 26151A

25152A

The above captioned citations we intend to appeal to the appropriate court. Please provide appropriate forms IMMEDIATELY; ORS does not require payment of bogus fine to file appeal!

Municipal interference with railroad operations is pre-empted by USC 10501 (b); therefore, the City has no jurisdiction over these matter as they apply to Interstate Commerce.

Regards,

ORESON PACIFIC RAILROAD
Richard Samuels, President

## **CERTIFICATE OF SERVICE**

I hereby certify that on the date shown below, I served a true and correct copy of the foregoing Declaration of Timothy Salyers in Support of the City of Milwaukie's *Complaint for Declaratory Ruling* on:

Richard Samuels Oregon Pacific Railroad Company 9001 SE McBrod Ave Milwaukie OR 97222 Facsimile: (503) 659-6546

)

X	by first class mail, postage prepaid.
	by hand delivery.
	by facsimile transmission.
	by facsimile transmission and first class mail, postage prepaid.
	by electronic transmission and first class mail, postage prepaid.
	DATED: June 26, 2012.
	Ronald G. Guerra, OSB # 943272

Attorney for Complainant City of

Milwaukie